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LABOR-FEDERAL SECURITY APPROPRIATION BILL, 1948

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Calendar No. 147

80TH CONGRESS, 1st Session | SENATE | REPORT No. 146

U.S. Congress. Senate. Committee on Appropriations.

# LABOR-FEDERAL SECURITY APPROPRIATION BILL, 1948

APRIL 28 (legislative day, APRIL 21), 1947.—Ordered to be printed

Mr. KNOWLAND, from the Committee on Appropriations, submitted the following

## REPORT

[To accompany H. R. 2700]

The Committee on Appropriations, to whom was referred the bill (H. R. 2700) making appropriations for the Department of Labor, the Federal Security Agency, and related independent agencies, for the fiscal year ending June 30, 1948, and for other purposes, report the same to the Senate with various amendments and present herewith information relative to the changes made:

| | |
|---|---|
| Amount of bill as passed House | $1,684,586,780 |
| Amount of decrease by Senate committee (net) | 8,388,700 |
| Amount of bill as reported to Senate | 1,676,198,080 |
| Amount of appropriations, 1947 | 1,310,821,873 |
| Amount of regular and supplemental estimates for 1948 | 1,779,614,039 |
| The bill as reported to the Senate— | |
| Under the estimates for 1948 | 103,415,959 |
| Exceeds the appropriations for 1947 | 365,376,207 |

The committee recommends a total for the bill of $1,676,198,080, which is $8,388,700 less than the amount of the bill as it passed the House. It should be remembered that the bill in amount is made up mostly of grants-in-aid and benefit payments, which total well over a billion and a half dollars or about 92 percent of the total appropriation. The largest of these is for the railroad retirement account, amounting to $685,072,000, and the next largest is for old-age assistance, aid to dependent children, and aid to the blind amounting to

$625,000,000, followed by much smaller items for unemployment compensation, employment offices, and lesser items for Children's Bureau, public health, education, and vocational rehabilitation. When these amounts are deducted, the effect of the reduction below the House amount is more in proportion. The total recommended, while only 0.49 percent less than the House bill, is 5.8 percent under the budget estimates, and is 27.8 percent above the appropriations for 1947.

## DEPARTMENT OF LABOR

The total recommended for the Department of Labor of $79,862,900 is $10,001,300 under the amount allowed by the House. A reduction of $14,345,600 is recommended in the grants to States for employment offices, and an increase of $4,344,300 is recommended in the operating funds for the Department, to provide for a total of $22,480,500 for operating funds.

The total amount recommended by the Senate committee is below the budget estimates by $23,817,391, or 22.9 percent; and is below the appropriations for 1947 (the Pay Act supplementals having been provided for out of available funds) by $31,550,391, or 28.3 percent.

The addition of a provision is recommended by the committee for transfer between appropriations of not to exceed 2 percent of the operating funds, limited to 5 percent for reducing any item, in order to allow the Secretary to effectuate necessary reorganizations.

### Division of Labor Standards

The committee recommends the restoration to the bill of the provision for salaries and expenses of the Division of Labor Standards, the provision having been eliminated by the House committee. The subcommittee was favorably impressed with the need for the service and unanimously voted to restore the Division.

The child-labor enforcement activities under the Fair Labor Standards Act were transferred by the House committee to the Wage and Hour Division, and the Senate committee recommends concurrence with this action.

The labor education activities of the Division were transferred to the Bureau of Labor Statistics by the House committee. The Senate committee, on the contrary, recommends that no provision be made for labor education as a part of the activities of the Department of Labor.

### Commissioners of Conciliation

The committee recommends an increase of $120,000, to provide a total of $2,200,000 for the necessary expenses of this Service. This total amount is below the budget estimate of $2,678,400. The committee believes that a reduction below the estimated funds is warranted, but does not agree with the language in the House report attempting to specifically eliminate compensation for the positions there listed. The committee recommends that the funds provided be allocated by the Department, and that no restrictions be included which would tie the hands of the Secretary in making such allocations.

The committee recommends a change in the limitation for temporary employment of arbitrators and mediators, to provide for not to

exceed $25,000 for arbitrators and not to exceed $50,000 for mediators; and also recommends the addition of a proviso that not more than $300 shall be paid for arbitration in any one case.

## Bureau of Labor Statistics

The committee recommends an increase of $1,376,000 which would provide a total of $3,750,000 for salaries and expenses, to be allocated by the Department. The committee reviewed the various programs of work by the Bureau, but believed it unwise to specify the scope of their work and preferred to leave the allocations to the discretion of the Department within the limits of the appropriated funds. The amount recommended is a substantial reduction from the budget estimate of $6,700,700.

The committee found a tendency of the Bureau to include funds formerly provided for national-defense purposes. For example, in fiscal year 1946, regular appropriations were $1,492,420, national-defense funds were $2,780,576, and reimbursable and working funds were $973,863, for a total of $5,626,571. Then in fiscal year 1947, with no national-defense funds available, the regular appropriation plus pay-act supplementals would amount to $5,569,793; in addition to which reimbursable and working funds of $888,198 were available. The Department stated to the committee that the working funds have now largely disappeared, but the 1948 budget estimate was at the increased figure of $6,700,700.

Before the national-defense funds were available to the Bureau, the regular appropriation for fiscal year 1941 was $1,107,580, and in addition reimbursable and working funds were available of $2,005,997, for a total of $3,392,855. So that the amount recommended by the committee for 1948 is an increase over the total funds available to the Bureau in 1941.

An increase in the limitation for the cost-of-living study and report is recommended by the committee, to provide a total amount of $845,000.

The labor education activities formerly in the Division of Labor Standards were transferred by the House Committee to the Bureau of Labor Statistics. The Senate committee recommend that no provision be made for labor education as a part of the activities of the Department of Labor.

## United States Employment Service

The committee recommends an increase in the funds for salaries and expenses, to provide a total of $4,366,400. Of this total, the amount provided for carrying into effect provisions of the Servicemen's Readjustment Act of 1944 would be $2,120,000.

The committee recommends a reduction in the amount of $14,345,600 from the budget estimate of $71,728,000 for grants to States for public employment offices. These offices were taken over by the Federal Government in January 1942, and were returned to the States as of November 16, 1946. The budget estimates for the grants to States was increased 5 percent over the amount of grants provided for 1947 as extended to a full fiscal year. The committee believes that the increase in personnel in the State offices has been in many cases entirely out of line with the increase in the work of those offices,

including the insured employment under the unemployment compensation insurance activities. While agreeing with the House committee that no State matching of funds shall be required prior to July 1, 1949, the Senate committee believes that the amount recommended is all that should be required of the Federal Government for this purpose in 1948.

The committee believes the recommended amount of $57,382,400 is ample providing proper economies are instituted for the operation of the offices within the several States. In this connection, the committee cautions the States to be prepared to assume their full obligations for operation of the State employment offices not later than July 1, 1949.

As to the field offices of the United States Employment Service, the committee recommends that a review be made of the large number of field offices, looking to a reduction in cost and extent; and further recommends that the establishment of field offices within the limitation of the appropriations provided shall be at the discretion of the Department.

An increase of $150,000 is recommended in the printing and binding appropriation for the Department, to be earmarked for bringing up to date the Dictionary of Occupational Titles by the Service, for which an estimate was requested of $183,500.

## FEDERAL SECURITY AGENCY

The total recommended for the Federal Security Agency of $899,688,080 is $642,900 over the amount allowed by the House. A decrease amounting to $5,328,200 is recommended by the committee from the large increase granted by the House in the funds for National Cancer Institute and an increase is recommended in the grants to States for further development of vocational education amounting to $3,550,000, as well as an increase in mental health activities of $500,000 and an increase in operating expenses for the National Institute of Health of $500,000. Over $800,000,000 of the total amount is for grants-in-aid and benefit payments, of which the largest is for old-age assistance, aid to dependent children, and aid to the blind, amounting to $625,000,000, and the next largest is unemployment compensation amounting to $57,586,000.

### Office of Education

#### FURTHER DEVELOPMENT OF VOCATIONAL EDUCATION

The committee recommends an increase of $3,550,000 in the amount for grants to States under the Vocational Education Act of 1946 (Public Law 586), and believes the total of $17,750,000 thus provided is the maximum amount that should be provided during 1948. The committee in this connection cautions the agency to make the allotments from the total amount so stated, and that they should not expect any additional amount by way of a deficiency appropriation.

### Office of Vocational Rehabilitation

Provision is made in the bill for $18,000,000 for payments to States of which not to exceed $200,000 shall be available for such services in the District of Columbia. The committee agrees with the amount

allowed by the House and believes that this should be the total amount available in fiscal year 1948 for such purpose, and accordingly cautions the agency to make the allotments from the total amount above stated. The committee believes the allotments are subject to the Anti-Deficiency Act and cautions the agency not to expect any deficiency appropriation. As in the case of other allocations of funds each agency will be expected to function within the funds appropriated by the Congress.

## Public Health Service

### HOSPITAL AND CONSTRUCTION ACTIVITIES

The committee recommends a change in the language inserted by the House as to contract authorization, so as to limit such authorization to not more than $40,000,000 in 1948.

The Hospital Survey and Construction Act, approved August 13, 1946, authorized appropriations for one-third the construction cost of approved projects amounting to $75,000,000 in 1947 and for each of 4 years thereafter. The result of such authorization is that during 1948 there would be available for contract authorization under the bill as approved by the House a total of $150,000,000. Therefore, the committee recommends the limitation of such contract authorization to not more than $40,000,000, in the belief that the amount recommended will fully meet the requirements for 1948, but provides for allotments on the basis of $75,000,000 for fiscal year 1948.

### MENTAL HEALTH ACTIVITIES

The committee recommends an increase of $500,000 for mental health activities to provide a total of $4,500,000. In the estimate requested of $5,108,000 were included the operation of mental-hygiene hospitals at Fort Worth, Tex., and Lexington, Ky., as well as grants of $500,000 for research and $2,000,000 for training. The committee is impressed with the need for the training of additional psychiatrists and other professional personnel in this field. As compared with the appropriations for 1947, however, the committee believes the amount recommended of $4,500,000 will be adequate for 1948, since it is almost three times the $1,632,000 appropriated for 1947. In addition, it is to be noted that the House committee has specifically earmarked $3,000,000 for improving mental health programs at the community level under the appropriation "Assistance to States, general."

### NATIONAL INSTITUTE OF HEALTH

The committee recommends an increase of $500,000 for operating expenses of the National Institute of Health, to provide a total of $9,626,000. Of this total amount, the committee recommends earmarking of $1,000,000 to provide through grants-in-aid for a clinical and laboratory research program in tuberculosis therapy revolving about the use of streptomycin. This latter program was requested in Senate Document 44 as a supplemental estimate.

### NATIONAL CANCER INSTITUTE

The committee recommends a reduction of $5,328,200 from the large increase granted by the House in the amount provided for salaries and expenses for the National Cancer Institute. The appropriations available last year were $1,714,408; the budget estimate requested $7,169,000, and the House committee transferred $4,159,291 from other budget items, in addition to a large increase over the budget estimate, resulting in a total amount of $17,328,200.

Statements made before the committee revealed that other funds and services are being provided from private sources, and the committee believes a more comprehensive plan should be worked out before adding any large sums to this important work. The committee is convinced that the $12,000,000 recommended is adequate provision for 1948.

## Social Security Administration

### CONSOLIDATED OPERATIONS

The committee recommends a reduction of $72,000 in the amount provided for salaries to continue the so-called consolidated operations. The amount thus provided is $2,000,000 for such operation in 1948. The reorganization transferring the former Social Security Board under the President's plan (plan II of 1946) was intended to effect economies and eliminate duplication of activities. The committee believes such economies have not resulted as yet from such reorganization, and the committee strongly recommend the hastening of liquidation of the remaining superstructure.

## NATIONAL LABOR RELATIONS BOARD

The committee recommends increases totaling $941,000 for the salaries and expenses of the National Labor Relations Board, to provide a total of $4,974,700 for 1948. The amount provided will assist in reducing the backlog of cases before the Board. In this connection, the committee believes that much improvement can be made in the Washington office in their methods of disposing of cases, and recommend that methods be devised looking to a speeding-up of such dispositions.

The committee also recommends a change in the language of the limitation on the use of funds in complaint cases, to define more clearly the management-labor relationship so covered.

The changes in the amounts of the House bill recommended by the committee are as follows:

### Increases and Limitations

**Department of Labor:**

Office of the Secretary ---------- $47,400

The increase recommended by the committee is for salaries, to be allocated by the Department.

**Department of Labor**—Continued

Office of the Solicitor ..... $105,300

The increase recommended by the committee is for salaries and expenses, to be allocated by the Department.

Traveling expenses ..... 151,800

The increase recommended by the committee is to provide for the Bureau of Labor Statistics, Apprentice Training Service, and the Veterans' program of the United States Employment Service in proportion to the increases recommended for salaries and expenses of those offices.

Printing and binding ..... 150,000

The increase recommended by the committee is for the use of United States Employment Service in bringing up to date the Dictionary of Occupational Titles.

Division of Labor Standards ..... 400,000

The committee recommends the restoration of the item eliminated by the House, but in an amount less than the budget estimate of $625,857, by inserting the following in the bill:

*Salaries and expenses, Division of Labor Standards: For necessary expenses, including personal services in the District of Columbia and purchase and distribution of reports, and of material for informational exhibits, in connection with the promotion of health, safety, employment stabilization, and amicable industrial relations for labor and industry, and the functions under the Fair Labor Standards Act transferred under and pursuant to Reorganization Plan Numbered 2 of 1946, $400,000.*

*The appropriation under this title for traveling expenses shall be available for expenses of attendance of cooperating officials and consultants at conferences concerned with the work of the Division of Labor Standards when called by the Division with the written approval of the Secretary of Labor, and shall be available also in an amount not to exceed $2,000 for expenses of attendance at meetings related to the work of the Division of Labor Standards when incurred on the written authority of the Secretary of Labor.*

In recommending the restoration of the item in the bill, the committee agrees with the action of the House in transferring to the Wage and Hour Division the child-labor enforcement activities under the Fair Labor Standards Act and providing $35,819 for that purpose.

Further, in recommending the restoration of the item in the bill, the committee recommends no provision be made for labor education, for which an estimate of $63,000 was requested. (The House committee had transferred this item to the Bureau of Labor Statistics.)

**Department of Labor**—Continued

Commissioners of Conciliation ..... $120,000

The increase recommended by the committee is for necessary expenses, to be allocated by the Department.

The total amount recommended of $2,200,000 is below the budget estimate of $2,678,400. While agreeing with the House on a reduction from the budget estimate, the committee does not agree with the action of the House committee in specifically eliminating compensation for positions listed.

The committee recommends that the following be stricken from the bill:

> including not to exceed $50,000 for the temporary employment of arbitrators and mediators on labor relations without regard to the civil service and classification laws

and that the following be inserted in lieu thereof:

> *including the temporary employment of arbitrators (not to exceed $25,000) and mediators (not to exceed $50,000) on labor relations without regard to the civil service and classification laws*

The committee recommends an increase in the limitation in the amount for personal services in the District of Columbia of $66,500 to provide a total of $200,000.

The committee recommends that the following provision be added to the bill:

> : *Provided, That not more than $300 shall be paid for arbitration in any one case*

Apprentice Training Service ..... 184,400

The increase recommended by the committee is for salaries and expenses.

Bureau of Labor Statistics ..... 1,376,600

The increase recommended by the committee is for salaries and expenses, to be allocated by the Department.

The committee recommends an increase in the limitation for personal services in the District of Columbia of $547,300 in order to provide a total of $2,750,000 as the amount required in proportion to the amount recommended for salaries and expenses.

The committee recommends an increase in the limitation for a cost-of-living study and report of $150,000, to provide a total of $845,000 for the limitation.

The committee recommends that no provision be made for labor education, for which an estimate of $63,000 was transferred by the House committee from the Division of Labor Standards (the Senate committee having recommended the restoration of the Division eliminated by the House committee).

United States Employment Service ..... 1,709,600

The increase recommended by the committee is for salaries and expenses, to be allocated by the Department.

The committee recommends an increase in the amount for carrying into effect provisions of the Servicemen's Readjustment Act of 1944 of $363,200, to provide a total amount of $2,120,000 for that purpose.

**Department of Labor**—Continued

Wage and Hour Division ..... $99,200

The increase recommended by the committee is for salaries, to be allocated by the Department.

Of the total amount thus provided of $3,847,600, provision is made for $35,819 transferred by the House committee from the Division of Labor Standards for child-labor enforcement activities. The balance of $146,147 so transferred, or $110,328, is to be returned to Division of Labor Standards for the youth research and development activities under the recommendation of the committee for the restoration of that Division eliminated by the House committee.

Transfer between appropriations:

The committee recommends that the following paragraph be added to the bill:

*In order that the Secretary may effectuate necessary reorganizations within the Department and field, he may transfer to the appropriations under this title from funds appropriated, other than grants to States for public employment offices, such sums as necessary, but not to exceed 2 percent of the total funds appropriated: Provided, That such transfer or transfers shall not be used for the purpose of creating new functions within the Department, or for the continuation of any function which the Congress in its final report recommends be discontinued: Provided further, That no appropriation item shall be reduced more than 5 percent by such transfer.*

Total increase, Labor Department ..... 4,344,300

**Federal Security Agency:**

Bureau of Employees' Compensation:

Salaries and expenses ..... 80,400

The increase recommended by the committee is for salaries and expenses, to be allocated by the Agency.

Employees' compensation fund ..... 250,000

The increase recommended by the committee is for compensation benefit payments.

The committee recommends that the limitation on the rates for temporary services be decreased from $75 per diem to $35 per diem. In this connection, the committee also recommends a similar reduction from $75 per diem to $35 per diem on the rates for temporary services for each of the other units of the Federal Security Agency on which the bill carries a similar provision.

Food and Drug Administration:

Salaries and expenses ..... 115,300

The increase recommended by the committee is for salaries and expenses, to be allocated by the Agency.

Certification Services ..... 100,000

The increase recommended by the committee is to provide for the certification of batches of drugs composed wholly or partly of streptomycin as required by Public Law 16, approved Mar. 10, 1947, amending the Food, Drug, and Cosmetic Act.

## Federal Security Agency—Continued

### Office of Education:

Further development of vocational education ..... $3,550,000

The increase recommended by the committee is to provide for a total amount of $17,750,000 for grants to States under the Vocational Education Act of 1946 (Public Law 586), and is the maximum amount the committee feels should be provided during fiscal year 1948. In this connection, the committee cautions the Agency to make the allotments from the total amount above stated, and not to expect any additional amount by way of a deficiency appropriation.

The committee recommends that the following provision be stricken from the bill:

: *Provided*, That the apportionment to the States shall be computed on the basis of not to exceed $19,842,759.97 for the fiscal year 1948, as authorized

Salaries and expenses ..... 431,000

The increase recommended by the committee is for salaries and expenses as follows:

| | |
|---|---|
| (1) a. For increased salary rates provided by Public Law 390 | $35,000 |
| b. For automatic salary increases | 24,731 |
| c. For increased salary rates by reason of reclassifications | 7,483 |
| d. To provide full-time employment in 1948 in positions which were not occupied for a full year in 1947 (14 percent of this amount is required for the increase in salary rates provided for in Public Law 390) | 58,401 |
| Total | 125,615 |
| (2) For salaries and expenses for a small number of professional positions and supporting clerical personnel to strengthen the staff of the Office | 305,385 |
| Total increase recommended | 431,000 |

The increases under the item (2) above are to be allotted by the Agency. The committee notes with satisfaction the inclusion of the democracy versus communism program.

The committee recommends that the following be stricken from the bill:

, of which not less than $434,400 shall be available for the Division of Vocational Education as authorized

### Office of Vocational Rehabilitation:

General administrative expenses ..... 100,000

The increase recommended by the committee is for general administrative expenses, to be allotted by the Agency.

**Federal Security Agency**—Continued

Public Health Service:

Hospital and construction activities:

The committee recommends that the following be stricken from the bill:

There shall be allotted to the several States for the fiscal year 1948, as provided in such Act, the total sum authorized by part C of the Act to be appropriated for the fiscal years 1947 and 1948. Whenever the Surgeon General shall have approved an application for a construction project in accordance with section 625 of the Act, the Federal share of the cost of such project, as provided by the Act, shall constitute a contractual obligation of the Federal Government.

and that the following be inserted in lieu thereof:

*There shall be alloted to the several States for the fiscal year 1948, as provided in such Act, a sum not exceeding $75,000,000, the total sum authorized to be appropriated for the fiscal year 1948 by part C of the Act. Whenever the Surgeon General shall have approved an application for a construction project in accordance with section 625 of the Act, the Federal share of the cost of such project, as provided by the Act, shall constitute a contractual obligation of the Federal Government: Provided, That the aggregate contractual obligation during the fiscal year 1948 shall not exceed $40,000,000.*

Mental Health activities ..... $500,000

The increase recommended by the committee is for salaries and expenses and grants to States, to be allocated by the Agency.

National Institute of Health ..... 500,000

The increase recommended by the committee is for operating expenses in the total amount of $9,626,000. Of this total amount, $1,000,000 is earmarked to provide through grants-in-aid for a clinical and laboratory research program in tuberculosis therapy revolving about the use of streptomycin, as requested in Senate Document 44.

Social Security Administration:

Bureau of Employment Security ..... 95,000

The increase recommended by the committee is for salaries and expenses as follows:

(1) To provide for 10 positions needed for administration of the program for reconversion unemployment benefits for seamen ..... $39,000

(2) To provide for continuing administrative promotions effective in 1947 ..... 11,402

## Federal Security Agency—Continued

### Social Security Administration—Continued

| | |
|---|---|
| (3) To assist the States in reducing administrative costs and in adopting methods designed to promote more effective administration of the unemployment compensation program | $44, 598 |
| Total increase recommended | 95, 000 |

Bureau of Old-Age and Survivors Insurance:

The committee recommends an increase of $290,300 to provide a total amount of $35,200,000 to be expended from the Federal old-age and survivors insurance trust fund for salaries and expenses, in addition to $700,000 appropriated from the general fund of the Treasury.

The committee recommends that the following be added to the bill to provide for the use of travel funds for attendance at meetings:

*including, when specifically authorized by the Federal Security Administrator, attendance at meetings of organizations concerned with the work of the Bureau of Old-Age and Survivors Insurance*

The committee recommends that the following be added to the bill to provide for needed housing of wage-record operations at Baltimore, as requested by the Bureau:

*: Provided further, That of the amount authorized to be expended from the Federal old-age and survivors insurance trust fund, not more than $175,000 may be expended, without regard to section 322 of the Act of June 30, 1932, as amended (40 U. S. C. 278 (a)), for alterations, improvements, and repairs to two buildings in Baltimore, Maryland, housing the wage record operations of the Bureau, which amount, except such part as may be necessary for incidental expenses of the Bureau, may be transferred to the Public Buildings Administration, Federal Works Agency, for such purposes*

### Children's Bureau:

Salaries and expenses ..... $31, 000

The increase recommended by the committee is for salaries and expenses, to be allocated by the Agency.

Maternal and child welfare ..... 100, 000

The increase recommended by the committee is for salaries and expenses as follows:

| | |
|---|---|
| (1) Study of operation of health programs | $40, 090 |
| (2) Study of operation of child-welfare-services program | 35, 609 |
| (3) Maternal and child-welfare statistics | 10, 979 |
| (4) Within-grade promotions | 7, 551 |
| | 94, 229 |
| (5) Restoration of present services curtailed by House cut | 5, 771 |
| Total increase recommended | 100, 000 |

**Federal Security Agency**—Continued

Office of the Administrator:

| | |
|---|---|
| Salaries | $20,000 |
| The increase recommended by the committee is for salaries, to be allocated by the Agency. | |
| Division of Personnel Management | 14,700 |
| The increase recommended by the committee is for salaries, to be allocated by the Agency. | |
| Office of the General Counsel | 24,400 |
| The increase recommended by the committee is for salaries, to be allocated by the Agency. | |
| Printing and binding | 111,300 |
| The increase recommended by the committee is for printing and binding, to be allocated by the Agency. | |
| Penalty mail costs | 20,000 |
| The increase recommended by the committee is for penalty mail costs, to be allocated by the Agency. | |
| Total, office of the administrator | 190,400 |
| Total increase, Federal Security Agency | 6,043,100 |

**National Labor Relations Board:**

| | |
|---|---|
| Salaries | 686,900 |
| The increase recommended by the committee is for salaries, to be allocated by the Board. In recommending this increase, the committee is providing a total of $3,750,000 as an amount calculated to assist in reducing the backlog of cases. The committee believes that much improvement can be made in the disposition of cases in the Washington office, and that more attention should be devoted to a speeding-up of the work in Washington. | |
| Miscellaneous expenses | 94,500 |
| The increase recommended by the committee is for miscellaneous expenses, to be allocated by the Board. | |
| Penalty mail costs | 6,300 |
| The increase recommended by the committee is for penalty mail costs, to provide $24,700, the amount of the estimate. | |
| Printing and binding | 153,300 |
| The increase recommended by the committee is for printing and binding required by the Board. | |
| Complaint cases limitation: | |
| The committee recommends that the limitation on the use of funds in complaint cases be amended to read as follows: | |
| No part of the funds appropriated in this title shall be used in any way in connection with a complaint case arising over an agreement, or a renewal thereof, between ~~management and labor~~ *an employer and a labor organization which represents a majority of his employees in their appropriate bargaining unit,* which has been in existence for three months or longer without complaint being filed by an employee or employees of such plant. | |
| Total increase, National Labor Relations Board | 941,000 |

**National Mediation Board:**

Salaries and expenses ..... $22,700

The increase recommended by the committee is for salaries and expenses, to provide $338,700, the amount of the estimate.

The committee recommend an increase of $25,726 in the limitation for personal services in the District of Columbia, to provide $261,726, the amount of the estimate.

National Railroad Adjustment Board:

Printing and binding ..... 6,000

The increase recommended by the committee is for printing and binding required by the Board.

Total increase, National Mediation Board ..... 28,700

Total of all increases recommended ..... 11,357,100

## Decreases and Limitations

**Department of Labor:**

United States Employment Service:

Grants to States for Public Employment Offices ..... 14,345,600

The committee recommend a reduction in the amount provided for grants to the several States of $14,345,600, thereby reducing the total amount from $71,728,000, the estimate, to $57,382,400.

Wage and Hour Division:

The committee recommend a decrease in the limitation for departmental salaries of $73,300, to provide a total amount of $672,800.

The committee recommend that the following be stricken from the bill:

The Secretary of Labor may allot or transfer, with the approval of the Bureau of the Budget, funds from the foregoing appropriations for the Wage and Hour Division to any other bureau or office of the Department of Labor to enable such bureau or office to perform services for the Wage and Hour Division.

**Federal Security Agency:**

Public Health Service:

National Cancer Institute ..... 5,328,200

The committee recommend a reduction from the increased amount provided by the House for salaries and expenses for consultative services, demonstrations and grants-in-aid, including pay of commissioned officers of the Public Health Service. The committee feels that the total thereby provided of $12,000,000 is adequate provision for such purpose.

**Federal Security Agency**—Continued

Social Security Administration:

| | |
|---|---|
| Consolidated operations, salaries | $72,000 |
| The committee recommend a reduction in the amount for salaries to continue this operation. In thus providing a total of $2,000,000, the committee is not satisfied with the showing of economies which should have resulted from the reorganization, and strongly recommend the hastening of liquidation of the superstructure still remaining from the former Social Security Board operation. | |
| Total decreases | 19,745,800 |
| Total increase | 11,357,100 |
| Total decrease | 19,745,800 |
| Net decrease | 8,388,700 |
| Amount of bill as reported to Senate | 1,676,198,080 |

## COMPARATIVE STATEMENT OF THE AMOUNTS APPROPRIATED FOR THE FISCAL YEAR 1947, THE BUDGET ESTIMATES FOR THE FISCAL YEAR 1948, AND THE AMOUNTS RECOMMENDED IN THE ACCOMPANYING BILL FOR 1948

### TITLE I.—DEPARTMENT OF LABOR

| Object | Appropriations, 1947 [1] | Pending Pay Act supplementals, 1947 (H. Doc. 117) | Total anticipated, 1947 | Budget estimates, 1948 | Recommended by House | Recommended by Senate Committee | Increase (+) or decrease (−), committee bill compared with— | | | |
|---|---|---|---|---|---|---|---|---|---|---|
| | | | | | | | 1947 appropriations | Total anticipated, 1947 | Budget estimates, 1948 | House bill 1948 |
| SECRETARY'S OFFICE | | | | | | | | | | |
| Salaries | $968,686 | $115,000 | $1,083,686 | [2] $1,190,000 | $819,500 | $866,900 | −$101,786 | −$216,786 | −$323,100 | +$47,400 |
| Salaries and expenses, Office of Solicitor | 949,775 | 126,000 | 1,075,775 | [3] 1,251,000 | 755,300 | 860,600 | −89,175 | −215,175 | −390,400 | +105,300 |
| Contingent expenses | 681,316 | ---------- | 681,316 | [3] 585,600 | 468,400 | 468,400 | −212,916 | −212,916 | −117,200 | ---------- |
| Traveling expenses | 3,017,757 | ---------- | 3,017,757 | [3] 3,229,500 | 2,112,400 | 2,264,200 | −753,557 | −753,557 | −965,300 | +151,800 |
| Printing and binding | 518,388 | ---------- | 518,388 | [3] 748,000 | 414,700 | 564,700 | +46,312 | +46,312 | −183,300 | +150,000 |
| Penalty-mail costs | 551,925 | ---------- | 551,925 | [3] 133,000 | 119,700 | 119,700 | −432,225 | −432,225 | −13,300 | ---------- |
| Division of Labor Standards: | | | | | | | | | | |
| Salaries and expenses | 504,900 | 41,000 | 545,900 | [4] 718,700 | (6) | 400,000 | −104,900 | −145,900 | −318,700 | +400,000 |
| Commissioners of Conciliation | 2,301,976 | 282,000 | 2,583,976 | [5] 2,678,400 | 2,080,000 | 2,200,000 | −101,976 | −383,976 | −478,400 | +120,000 |
| Retraining and Reemployment Administration, salaries | 338,000 | 25,000 | 363,000 | ---------- | ---------- | ---------- | −338,000 | −363,000 | ---------- | ---------- |
| Total, Secretary's office | 9,832,723 | 589,000 | 10,421,723 | 10,534,200 | 6,770,000 | 7,744,500 | −2,088,223 | −2,677,223 | −2,789,700 | +974,500 |
| Apprentice Training Service | 1,797,606 | 218,000 | 2,015,606 | [7] 2,544,200 | 2,015,600 | 2,200,000 | +402,394 | +184,394 | −344,200 | +184,400 |
| BUREAU OF LABOR STATISTICS | | | | | | | | | | |
| Salaries and expenses | 4,880,465 | 637,000 | 5,517,465 | [7] 6,700,700 | 2,373,400 | 3,750,000 | −1,130,465 | −1,767,465 | −2,950,700 | +1,376,600 |
| Study of labor conditions in Hawaii | 15,000 | ---------- | 15,000 | ---------- | ---------- | ---------- | −15,000 | −15,000 | ---------- | ---------- |
| Total, Bureau of Labor Statistics | 4,895,465 | 637,000 | 5,532,465 | 6,700,700 | 2,373,400 | 3,750,000 | −1,145,465 | −1,782,465 | −2,950,700 | +1,376,600 |

| | | | | | | | | | | |
|---|---|---|---|---|---|---|---|---|---|---|
| National Wage Stabilization Board | [8] 4,191,900 | | [8] 4,191,900 | | | | −4,191,900 | −4,191,900 | | |
| U. S. EMPLOYMENT SERVICE | | | | | | | | | | |
| General administration | 6,394,600 | 217,000 | 6,611,600 | 6,563,500 | 2,656,800 | 4,366,400 | −2,028,200 | −2,245,200 | −2,197,100 | +1,709,600 |
| Employment office facilities and services | 36,693,875 | | 36,693,875 | | | | −36,693,875 | −36,693,875 | | |
| Grants to States for public employment offices | 42,823,125 | | 42,823,125 | 71,728,000 | 71,728,000 | 57,382,400 | +14,559,275 | +14,559,275 | −14,345,600 | −14,345,600 |
| Total, U. S. Employment Service | 85,911,600 | 217,000 | 86,128,600 | 78,291,500 | 74,384,800 | 61,748,800 | −24,162,800 | −24,379,800 | −16,542,700 | −12,636,000 |
| WOMEN'S BUREAU | | | | | | | | | | |
| Salaries and expenses | 234,000 | 29,000 | 263,000 | 303,600 | 263,000 | 263,000 | +29,000 | | −40,600 | |
| WAGE AND HOUR DIVISION | | | | | | | | | | |
| Salaries | 4,187,810 | 577,000 | 4,764,810 | [9] 4,803,100 | 3,748,400 | 3,847,600 | −340,210 | −917,210 | −955,500 | +99,200 |
| Miscellaneous expenses | 362,187 | | 362,187 | 401,400 | 309,000 | 309,000 | −53,187 | −53,187 | −92,400 | |
| Total, Wage and Hour Division | 4,549,997 | 577,000 | 5,126,997 | 5,204,500 | 4,057,400 | 4,156,600 | −393,397 | −970,397 | −1,047,900 | +99,200 |
| Total regular annual appropriations, Department of Labor | [10] 111,413,291 | [10a] 2,267,000 | 113,680,291 | 103,578,700 | 89,864,200 | 79,862,900 | −31,550,391 | −33,817,391 | −23,715,800 | −10,001,300 |
| Deduct transfers | | 2,267,000 | 2,267,000 | | | | | 2,267,000 | | |
| Total regular annual appropriations, Department of Labor, less transfers | 111,413,291 | | 111,413,291 | 103,578,700 | 89,864,200 | 79,862,900 | −31,550,391 | −31,550,391 | −23,715,800 | −10,001,300 |

[1] Amounts in this column have been adjusted wherever necessary to place them on a basis comparable, as to activities involved, with the 1948 budget estimates as submitted, as indicated by various footnotes carried in this tabulation to figures in the budget estimates column.

[2] Includes $92,456 transferred from other appropriations and excludes $23,770 transferred to other appropriations. Committee approves.

[3] Exclude amounts transferred to Federal Security Agency pursuant to Reorganization Plan No. 2 of 1946, as follows: Salaries and expenses, Office of Solicitor, $3,225; contingent expenses, $30,000; traveling expenses, $136,250; printing and binding, $135,208; and penalty mail costs, $8,075.

[4] Excludes $2,000 transferred to Federal Security Agency pursuant to Reorganization Plan No. 2 of 1946 and includes $329,400 transferred from other appropriations.

[5] Includes $7,070 transferred from another appropriation and excludes $5,094 transferred to another appropriation. Committee approves.

[6] As explained in the text of House report, $217,097 of the amount of the budget estimate for this item has been transferred by the House committee to the items "Salaries" and "Miscellaneous expenses," Wage and Hour Division, and "Salaries and expenses," Bureau of Labor Statistics.

[7] Exclude amounts transferred to other appropriations, as follows: Apprentice training service, $2,394, and Bureau of Labor Statistics, salaries and expenses, $52,328. Committee approves.

[8] $1,191,900 rescission in Urgent Deficiency Appropriation Act, 1947.

[9] Excludes $15,890 transferred to another appropriation. Committee approves.

[10] Represents appropriations of $140,481,443 to Department of Labor for fiscal year 1947, less $29,068,152 transferred to the Federal Security Agency pursuant to Reorganization Plan No. 2 of 1946 (Children's Bureau transfer).

[10a] The appropriations in this column are to be made up by transfers from various other appropriations of the Department of Labor.

*Comparative statement of the amounts appropriated for the fiscal year 1947, the budget estimates for the fiscal year 1948, and the amounts recommended in the accompanying bill for 1948*—Continued

## TITLE II.—FEDERAL SECURITY AGENCY

| Object | Appropriations, 1947 [1] | Pending Pay Act supplementals, 1947 (H. Doc. 117) | Total anticipated, 1947 | Budget estimates, 1948 | Recommended by House | Recommended by Senate Committee | Increase (+) or decrease (−), committee bill compared with— | | | |
|---|---|---|---|---|---|---|---|---|---|---|
| | | | | | | | 1947 appropriations | Total anticipated, 1947 | Budget estimates, 1948 | House bill 1948 |
| American Printing House for the Blind | [11] $115,000 | ---------- | [11] $115,000 | [11] $115,000 | $115,000 | $115,000 | ---------- | ---------- | ---------- | ---------- |
| BUREAU OF EMPLOYEES' COMPENSATION | | | | | | | | | | |
| Salaries and expenses | 1,405,080 | $153,000 | 1,558,080 | [12] 1,476,000 | 1,276,000 | 1,356,400 | −$48,680 | −$201,680 | −$119,600 | +$80,400 |
| Employees' compensation fund | [13] 14,100,000 | ---------- | [13] 14,100,000 | 10,750,000 | 10,000,000 | 10,250,000 | −3,850,000 | −3,850,000 | −500,000 | +250,000 |
| Total, Bureau of Employees' Compensation | [13] 15,505,080 | 153,000 | [13] 15,658,080 | 12,226,000 | 11,276,000 | 11,606,400 | −3,898,680 | −4,051,680 | −619,600 | +330,400 |
| COLUMBIA INSTITUTION FOR THE DEAF | | | | | | | | | | |
| Salaries and expenses | 221,800 | 26,000 | 247,800 | 259,500 | 259,500 | 259,500 | +37,700 | +11,700 | ---------- | ---------- |
| Plans and specifications | 7,500 | ---------- | 7,500 | ---------- | ---------- | ---------- | −7,500 | −7,500 | ---------- | ---------- |
| Total, Columbia Institution for the Deaf | 229,300 | 26,000 | 255,300 | 259,500 | 259,500 | 259,500 | +30,200 | +4,200 | ---------- | ---------- |
| FOOD AND DRUG ADMINISTRATION | | | | | | | | | | |
| Salaries and expenses | 3,458,500 | 426,200 | 3,884,700 | [14] 4,129,000 | 3,884,700 | 4,000,000 | +541,500 | +115,300 | −129,000 | +115,300 |
| Salaries, sea-food inspectors | 40,000 | ---------- | 40,000 | 40,000 | ---------- | ---------- | −40,000 | −40,000 | −40,000 | ---------- |
| Certification services | 292,000 | 37,000 | 329,000 | 431,000 | 331,000 | 431,000 | +139,000 | ---------- | ---------- | +100,000 |
| Total, Food and Drug Administration | 3,790,500 | 463,200 | 4,253,700 | 4,600,000 | 4,215,700 | 4,431,000 | +640,500 | +177,300 | −169,000 | +215,300 |
| FREEDMEN'S HOSPITAL | | | | | | | | | | |
| Salaries and expenses | 921,000 | 119,400 | 1,040,400 | 1,783,000 | 2,192,000 | 2,192,000 | +1,271,000 | +1,151,600 | +409,000 | ---------- |

| | | | | | | | | | | |
|---|---|---|---|---|---|---|---|---|---|---|
| HOWARD UNIVERSITY | | | | | | | | | | |
| Salaries and expenses | 1,200,530 | 181,600 | 1,382,130 | [15] 1,864,400 | 1,864,400 | 1,864,400 | +663,870 | +482,270 | | |
| Plans and specifications | | | | 221,170 | 220,000 | 220,000 | +220,000 | +220,000 | −1,170 | |
| Construction of buildings | 1,377,920 | | 1,377,920 | [16] 2,022,080 | [16] 2,022,080 | 2,022,080 | +644,160 | +644,160 | | |
| Total, Howard University | 2,578,450 | 181,600 | 2,760,050 | [16] 4,107,650 | [16] 4,106,480 | 4,106,480 | +1,528,030 | +1,346,430 | −1,170 | |
| OFFICE OF EDUCATION | | | | | | | | | | |
| Further development of vocational education | [17] 14,200,000 | | [17] 14,200,000 | [17] 29,301,739 | [17] 14,200,000 | 17,750,000 | +3,550,000 | +3,550,000 | −11,551,739 | +3,550,000 |
| Promotion of vocational education in Hawaii | 30,000 | | 30,000 | 30,000 | 30,000 | 30,000 | | | | |
| Promotion of vocational education in Puerto Rico | 105,000 | | 105,000 | 105,000 | 105,000 | 105,000 | | | | |
| Further endowment of colleges of agriculture and the mechanic arts | [18] 2,480,000 | | [18] 2,480,000 | [18] 2,480,000 | [18] 2,480,000 | 2,480,000 | | | | |
| Salaries and expenses | 1,136,475 | 116,500 | 1,252,975 | [19] 1,726,700 | 1,252,900 | 1,683,900 | +547,425 | +430,925 | −42,800 | +431,000 |
| Food conservation | 1,337,000 | | 1,337,000 | | | | −1,337,000 | −1,337,000 | | |
| Total, Office of Education [20] | 19,288,475 | 116,500 | 19,404,975 | 33,643,439 | 18,067,900 | 22,048,900 | +2,760,425 | +2,643,925 | −11,594,539 | +3,981,000 |
| OFFICE OF VOCATIONAL REHABILITATION | | | | | | | | | | |
| Payments to States, Vocational Rehabilitation Act | 11,747,800 | 12,000 | 11,759,800 | 19,710,000 | 18,000,000 | 18,000,000 | +6,252,200 | +6,240,200 | −1,710,000 | |
| General administrative expenses, vocational rehabilitation | 584,825 | 38,500 | 623,325 | [21] 729,000 | 500,000 | 600,000 | +15,175 | −23,325 | −129,000 | +100,000 |
| Total, Office of Vocational Rehabilitation | 12,332,625 | 50,500 | 12,383,125 | 20,439,000 | 18,500,000 | 18,600,000 | +6,267,375 | +6,216,875 | −1,839,000 | +100,000 |

[11] In addition, $10,000 permanent appropriation under the act of June 25, 1906, is available without annual action by the Congress.
[12] Excludes $10,420 transferred to another appropriation pursuant to Reorganization Plan No. 2 of 1946, and $84,500 transferred to other appropriations. Committee approves.
[13] Includes $3,000,000 supplemental amount contained in the Urgent Deficiency Appropriation Act, 1947, to provide for benefit payments authorized by Public Law 650, 79th Cong., and for additional disability and death benefits accruing under the regular compensation law.
[14] Represents a consolidation of the items "Enforcement operations" and "General administration." Committee approves.
[15] Represents a consolidation of the items "Salaries" and "Expenses." Committee approves.
[16] In addition, the Budget proposes and the committee approves a contract authorization of "not to exceed $2,087,675."
[17] In addition, $7,000,000 permanent appropriation under the act of Feb. 23, 1917, is available without annual action by the Congress.
[18] In addition, $2,550,000 permanent appropriation under the act of Mar. 4, 1907, is available without annual action by the Congress.
[19] Excludes $20,525 transferred to another appropriation pursuant to Reorganization Plan No. 2 of 1946.
[20] In addition $9,550,000, permanent appropriations available. See footnotes 17 and 18.
[21] Includes $20,525 transferred from another appropriation pursuant to Reorganization Plan No. 2 of 1946.

*Comparative statement of the amounts appropriated for the fiscal year 1947, the budget estimates for the fiscal year 1948, and the amounts recommended in the accompanying bill for 1948*

## TITLE II.—FEDERAL SECURITY AGENCY—Continued

| Object | Appropriations, 1947 [1] | Pending Pay Act supplementals, 1947 (H. Doc. 117) | Total anticipated, 1947 | Budget estimates, 1948 | Recommended by House | Recommended by Senate Committee | Increase (+) or decrease (−), committee bill compared with— | | | |
|---|---|---|---|---|---|---|---|---|---|---|
| | | | | | | | 1947 appropriations | Total anticipated, 1947 | Budget estimates, 1948 | House bill 1948 |
| PUBLIC HEALTH SERVICE | | | | | | | | | | |
| Venereal diseases | $16,601,296 | $281,800 | $16,883,096 | [22] $16,883,000 | [23] $17,399,500 | 17,399,500 | +$798,204 | +$516,404 | +$516,500 | ---------- |
| Tuberculosis | 7,979,701 | 114,600 | 8,094,301 | [22] 8,430,000 | 8,000,000 | 8,000,000 | +20,299 | −94,301 | −430,000 | ---------- |
| Assistance to States, general | 15,458,503 | ---------- | 15,458,503 | [22] 20,971,000 | [24] 15,682,300 | 15,682,300 | +223,797 | +223,797 | −5,288,700 | ---------- |
| Communicable diseases | 7,325,677 | 525,000 | 7,850,677 | [22] 7,555,000 | 7,500,000 | 7,500,000 | +174,323 | −350,677 | −55,000 | ---------- |
| Hospital and construction activities | 2,340,900 | ---------- | 2,340,900 | [25] 50,965,000 | [26] 865,000 | [26a] 865,000 | −1,475,900 | −1,475,900 | −50,100,000 | ---------- |
| Hospitals and medical care | 18,581,666 | 2,032,000 | 20,613,666 | [27] 20,250,000 | 20,000,000 | 20,000,000 | +1,418,334 | −613,666 | −250,000 | ---------- |
| Mental health activities | 1,632,000 | ---------- | 1,632,000 | [28] 5,108,000 | 4,000,000 | 4,500,000 | +2,868,000 | +2,868,000 | −608,000 | +$500,000 |
| Foreign quarantine service | 1,985,900 | 247,900 | 2,233,800 | 2,491,700 | 2,450,000 | 2,450,000 | +464,100 | +216,200 | −41,700 | ---------- |
| Employee health service programs | 141,234 | ---------- | 141,234 | [29] 901,000 | 300,000 | 300,000 | +158,766 | +158,766 | −601,000 | ---------- |
| National Institute of Health, operating expenses | 5,915,097 | 287,600 | 6,202,697 | [30] 10,126,000 | 9,126,000 | 9,626,000 | +3,710,903 | +3,423,303 | −500,000 | +500,000 |
| National Cancer Institute | 1,615,508 | 98,900 | 1,714,408 | [31] 7,169,000 | [32] 17,328,200 | 12,000,000 | +10,384,492 | +10,285,592 | +4,831,000 | −5,328,200 |
| Construction of research facilities | ---------- | ---------- | ---------- | 2,650,000 | 2,650,000 | 2,650,000 | +2,650,000 | +2,650,000 | ---------- | ---------- |
| Commissioned officers, pay, and so forth | 5,720,558 | ---------- | 5,720,558 | [33] 6,174,000 | [34] 5,750,300 | 5,750,300 | +29,742 | +29,742 | −423,700 | ---------- |
| Training for nurses | 16,300,000 | ---------- | 16,300,000 | 4,834,000 | 4,500,000 | 4,500,000 | −11,800,000 | −11,800,000 | −334,000 | ---------- |
| Salaries and expenses | 2,792,576 | 310,900 | 3,103,476 | [35] 3,916,000 | 3,600,000 | 3,600,000 | +807,424 | +496,524 | −316,000 | ---------- |
| Development of health facilities | [36] 233,968 | ---------- | 233,998 | ---------- | ---------- | ---------- | −233,968 | −233,968 | ---------- | ---------- |
| Office of International Health Relations | 290,700 | 9,230 | 299,930 | 300,000 | 275,000 | 275,000 | −15,700 | −24,930 | −25,000 | ---------- |
| Total, Public Health Service | 104,915,284 | 3,907,930 | 108,823,214 | 168,723,700 | 119,426,300 | 115,098,100 | +10,182,816 | +6,274,886 | −53,625,600 | −4,328,200 |

| | | | | | | | | | | |
|---|---|---|---|---|---|---|---|---|---|---|
| ST. ELIZABETHS HOSPITAL | | | | | | | | | | |
| Salaries and expenses | 3,251,358 | | 3,251,358 | [37] 1,550,000 | 1,550,000 | 1,550,000 | −1,701,358 | −1,701,358 | | |
| SOCIAL SECURITY ADMINISTRATION | | | | | | | | | | |
| Grants to States (titles I, IV, and X), old-age assistance, aid to dependent children, and aid to the blind | [38] 619,000,000 | | [38] 619,000,000 | 625,000,000 | 625,000,000 | 625,000,000 | +6,000,000 | +6,000,000 | | |
| Salaries, Bureau of Public Assistance | 965,000 | 134,000 | 1,099,000 | 1,270,000 | 1,150,000 | 1,150,000 | +185,000 | +51,000 | −120,000 | |
| Grants to States, unemployment compensation administration (title III) | 49,045,000 | | 49,045,000 | 57,586,000 | 57,586,000 | 57,586,000 | +8,541,000 | +8,541,000 | | |
| Reconversion unemployment benefits for seamen | | | | 994,000 | 900,000 | 900,000 | +900,000 | +900,000 | −94,000 | |
| Salaries, Bureau of Employment Security | 900,000 | 95,000 | 995,000 | 1,154,000 | 900,000 | 995,000 | +95,000 | | −159,000 | +95,000 |
| Salaries and expenses, Bureau of Old-Age and Survivors Insurance (title II) | (39) | (39) | (39) | [40] 762,000 | [41] 700,000 | [41a] 700,000 | +700,000 | +700,000 | −62,000 | |

[22] Exclude amounts transferred to the item "Pay, etc., commissioned officers. Public Health Service," as follows: Venereal diseases, $26,704; tuberculosis, $14,291; assistance to States, general, $106,497; communicable diseases, $46,323. House committee approves.

[23] The bill recommends that $516,500 of this amount be available immediately upon approval of the act.

[24] Excludes $3,882,656 of the budget estimate for this item which the committee has transferred to the appropriation "National Cancer Institute."

[25] Includes $25,075 transferred from another appropriation and excludes $34,175 transferred to another appropriation. Committee approves.

[26] For administrative expenses. In lieu of an appropriation for allotment to States for construction purposes, the committee has included language in the bill to provide for allotments to States, in pursuance of Public Law 725, 79th Cong., of the $150,000,000 authorization specified therein for fiscal years 1947 and 1948, and to further provide that approved applications for construction funds shall constitute a contractual obligation of the Government.

[26a] For administrative expenses. The Senate committee recommends that the House provision referred to in footnote 26 be deleted. The Senate committee further recommends that in lieu of an appropriation for allotment to States for construction purposes language be included in the bill to provide for allotment to States for the fiscal year 1948 not exceeding $75,000,000, with provision that the aggregate contractual obligation during the fiscal year 1948 shall not exceed $40,000,000.

[27] Excludes $1,773,234 transferred to other appropriations. Committee approves.

[28] Includes $1,632,000 transferred from another appropriation. Committee approves.

[29] Includes $141,234 transferred from another appropriation. Committee approves.

[30] Excludes $51,851 transferred to another appropriation. Committee approves.

[31] Excludes $156,492 transferred to another appropriation. Committee approves.

[32] Includes $4,159,291 transferred by the committee from budget estimates for other appropriations in order to centralize in this item all funds included in the bill for work on cancer.

[33] Includes $402,158 transferred from other appropriations. Committee approves.

[34] Excludes $249,635 of the budget estimate for this item which the committee has transferred to the appropriation "National Cancer Institute."

[35] Includes $861,151 transferred from Department of Commerce pursuant to Reorganization Plan No. 2 of 1946 (vital statistics activities).

[36] Excludes $25,075 transferred to and estimated for under another appropriation in the 1948 budget estimates. Committee approves.

[37] Excludes $478,000 transferred to War and Navy Departments pursuant to Reorganization Plan No. 3 of 1946 (care of mental patients).

[38] For comparability with the basis for the budget estimate and the amount recommended in the accompanying bill. this figure includes a supplemental estimate of $135,000,000 (H. Doc. 101) now pending consideration by the committee, representing estimated additional requirements arising out of provision in Public Law 719, 79th Cong., for increased Federal matching of assistance payments.

[39] Authorization to spend $22,987,000, from the Federal old-age and survivors insurance trust fund. H. Doc. 101 contains a recommended budget increase of $3,285,000 to provide for pay increases pursuant to Public Law 390, 79th Cong.

[40] In addition, the budget proposes a total expenditure of $30,219,000 from the Federal old-age and survivors insurance trust fund.

[41] In addition, the House bill recommends a total expenditure of $34,909,700 from the Federal old-age and survivors insurance trust fund (the $4,690,700 increase above the budget estimate is more than offset by reductions in other items in the bill, as explained in the text of the House report).

[41a] In addition, the Senate Committee recommend that not more than $35,200,000 may be expended from the Federal old-age and survivors insurance trust fund.

*Comparative statement of the amounts appropriated for the fiscal year 1947, the budget estimates for the fiscal year 1948, and the amounts recommended in the accompanying bill for 1948*—Continued

**TITLE II.—FEDERAL SECURITY AGENCY—Continued**

| Object | Appropriations, 1947 [1] | Pending Pay Act supplementals, 1947 (H. Doc. 117) | Total anticipated, 1947 | Budget estimates, 1948 | Recommended by House | Recommended by Senate Committee | Increase (+) or decrease (−), committee bill compared with— | | | |
|---|---|---|---|---|---|---|---|---|---|---|
| | | | | | | | 1947 appropriations | Total anticipated, 1947 | Budget estimates, 1948 | House bill 1948 |
| SOCIAL SECURITY ADMINISTRATION—Continued | | | | | | | | | | |
| Children's Bureau: | | | | | | | | | | |
| Salaries and expenses (general) | $395,159 | $35,800 | $430,959 | [42] $510,400 | $400,000 | $431,000 | +$35,841 | +$41 | −$79,400 | +$31,000 |
| Salaries and expenses (maternal and child welfare) | 860,025 | ---------- | 860,025 | [43] 1,016,500 | 700,000 | 800,000 | −60,025 | −60,025 | −216,500 | +100,000 |
| Grants to States: | | | | | | | | | | |
| Emergency maternity and infant care (national defense) | 16,664,000 | ---------- | 16,664,000 | 3,000,000 | 3,000,000 | 3,000,000 | −13,664,000 | −13,664,000 | ---------- | ---------- |
| Maternal and child-health services | 12,705,000 | ---------- | 12,705,000 | 11,000,000 | 11,000,000 | 11,000,000 | −1,705,000 | −1,705,000 | ---------- | ---------- |
| Crippled children | 8,467,500 | ---------- | 8,467,500 | 7,500,000 | 7,500,000 | 7,500,000 | −967,500 | −967,500 | ---------- | ---------- |
| Child welfare | 4,127,500 | ---------- | 4,127,500 | 3,500,000 | 3,500,000 | 3,500,000 | −627,500 | −627,500 | ---------- | ---------- |
| Total, Children's Bureau | 43,219,184 | 35,800 | 43,254,984 | 26,526,900 | 26,100,000 | 26,231,000 | −16,988,184 | −17,023,984 | −295,900 | +131,000 |
| Salaries, consolidated operations | 3,369,722 | 466,700 | 3,836,422 | [44] 3,794,000 | [45] 2,072,000 | 2,000,000 | −1,369,722 | −1,836,422 | −1,794,000 | −72,000 |
| Miscellaneous expenses | 3,002,000 | ---------- | 3,002,000 | 3,756,500 | [46] 430,400 | 430,400 | −2,571,600 | −2,571,600 | −3,326,100 | ---------- |
| Total, Social Security Administration | 719,500,906 | 731,500 | 720,232,406 | 720,843,400 | 714,838,400 | 714,992,400 | −4,508,506 | −5,240,006 | −5,851,000 | +154,000 |
| OFFICE OF THE ADMINISTRATOR | | | | | | | | | | |
| Salaries, Office of Administrator | 291,079 | 23,500 | 314,579 | [47] 375,000 | 320,000 | 340,000 | +48,921 | +25,421 | −35,000 | +20,000 |
| Community war services | 30,000 | ---------- | 30,000 | ---------- | ---------- | ---------- | −30,000 | −30,000 | ---------- | ---------- |
| Salaries, Division of Personnel Management | 129,640 | 17,600 | 147,240 | [48] 170,000 | 132,500 | 147,200 | +17,560 | ---------- | −22,800 | +14,700 |
| Salaries, Division of Service Operations | 288,117 | 39,000 | 327,117 | [49] 343,500 | 294,400 | 294,400 | +6,283 | −32,717 | −49,100 | ---------- |

| | | | | | | | | | | |
|---|---|---|---|---|---|---|---|---|---|---|
| Salaries, Office of General Counsel | 657,275 | 85,500 | 742,775 | [50] 525,650 | [51] 325,600 | 350,000 | −307,275 | −392,775 | −175,650 | +24,400 |
| Miscellaneous expenses | 70,000 | ---------- | 70,000 | 70,000 | 65,000 | 65,000 | −5,000 | −5,000 | −5,000 | ---------- |
| Travel expenses, Federal Security Agency | 2,822,510 | ---------- | 2,822,510 | [52] 3,227,500 | [53] 1,571,700 | 1,571,700 | −1,250,810 | −1,250,810 | −1,655,800 | ---------- |
| Printing and binding, Federal Security Agency | 1,153,208 | ---------- | 1,153,208 | [54] 1,676,000 | [55] 558,700 | 670,000 | −483,208 | −483,208 | −1,006,000 | +111,300 |
| Penalty mail costs, Federal Security Agency | 485,075 | ---------- | 485,075 | [56] 692,000 | 480,000 | 500,000 | +14,925 | +14,925 | −192,000 | +20,000 |
| Civilian war benefits | [57] 158,000 | ---------- | [57] 158,000 | ---------- | ---------- | ---------- | −158,000 | −158,000 | ---------- | ---------- |
| Civilian war assistance | [58] 4,750,000 | ---------- | [58] 4,750,000 | 1,000,000 | 750,000 | 750,000 | −4,000,000 | −4,000,000 | −250,000 | ---------- |
| Total, Office of the Administrator | 10,834,904 | 165,600 | 11,000,504 | 8,079,650 | 4,497,900 | 4,688,300 | −6,146,604 | −6,312,204 | −3,391,350 | +190,400 |
| Total, Federal Security Agency, regular annual appropriations | [59] 893,262,882 | [60], [61] 5,915,230 | 899,178,112 | 976,370,339 | 899,045,180 | 899,688,080 | +6,425,198 | +509,968 | −76,682,259 | +642,900 |
| Deduct transfers | ---------- | −5,915,230 | −5,915,230 | ---------- | ---------- | ---------- | ---------- | +5,915,230 | ---------- | ---------- |
| Total, Federal Security Agency less transfers | 893,262,882 | ---------- | 893,262,882 | 976,370,339 | 899,045,180 | 899,688,080 | +6,425,198 | +6,425,198 | −76,682,259 | +642,900 |

[42] Includes $395,159 transferred from Department of Labor pursuant to Reorganization Plan No. 2 of 1946.

[43] Includes $477,535 transferred from Department of Labor pursuant to Reorganization Plan No. 2 of 1946; excludes $42,510 transferred to other appropriations, which the committee approves.

[44] Includes $6,560 transferred from Department of Labor pursuant to Reorganization Plan No. 2 of 1946; excludes $85,000 transferred to another appropriation, which the committee approves.

[45] Excludes $722,000 which the committee has reduced from $982,625 in the budget and transferred to the trust fund limitation under the item "Salaries and expenses, Bureau of Old-Age and Survivors Insurance."

[46] Excludes $3,026.100 which the committee has reduced from $3,288,900 in the budget and transferred to the trust fund limitation under the item "Salaries and expenses, Bureau of Old-Age and Survivors Insurance."

[47] Includes a total of $95,420 transferred from Social Security Administration and Bureau of Employees Compensation pursuant to Reorganization Plan No. 2 of 1946.

[48] Includes $3,640 transferred from Department of Labor pursuant to Reorganization Plan No. 2 of 1946.

[49] Includes $8,500 transferred from Social Security Administration pursuant to Reorganization Plan No. 2 of 1946.

[50] Includes a total of $41,510 transferred from Social Security Administration and Public Health Service. Committee approves.

[51] Excludes, as proposed in the budget, $291,000 which has been eliminated from the direct appropriation and transferred to the trust fund limitation under the item "Salaries and expenses, Bureau of Old-Age and Survivors Insurance."

[52] Includes a total of $267,410 transferred from Bureau of Employees Compensation, the Department of Labor, and the Department of Commerce pursuant to Reorganization Plan No. 2 of 1946.

[53] Excludes a total of $528,300 which the committee has reduced from a total of $693,300, in the Budget and transferred as follows: To National Cancer Institute, $15,000; to trust fund limitation under the item "Salaries and expenses, Bureau of Old-Age and Survivors Insurance," $513,300.

[54] Includes a total of $203,208 transferred from Bureau of Employees Compensation, the Department of Labor, and the Department of Commerce pursuant to Reorganization Plan No. 2 of 1946.

[55] Excludes a total of $441,300 which the committee has reduced from a total of $736,335 in the Budget and transferred as follows: To National Cancer Institute, $12,000; to trust fund limitation under the item "Salaries and expenses, Bureau of Old-Age and Survivors Insurance," $429,300.

[56] Includes a total of $85,075 transferred from Bureau of Employees' Compensation, the Department of Labor, and the Department of Commerce pursuant to Reorganization Plan No. 2 of 1946.

[57] Includes $18,000 pending rescission in the Urgent Deficiency Appropriation Act, 1947.

[58] Includes $1,000,000 pending rescission in the Urgent Deficiency Appropriation Act, 1947.

[59] Consists of $725,658,527 appropriated direct to Federal Security Agency, $29,068,152 transferred from the Department of Labor, and $1,014,411 transferred from the Department of Commerce pursuant to Reorganization Plan No. 2 of 1946, less a total of $478,000 transferred to the War and Navy Departments pursuant to Reorganization Plan No. 3 of 1946 plus $3,000,000 for the Bureau of Employees' Compensation in the Urgent Deficiency Appropriation Act, 1947, and a supplemental estimate (H. Doc. 101) of $135,000,000 for the Social Security Administration (grants to States) now pending consideration before the committee.

[60] Consists of $413,300 in H. Doc. 101 and $5,501,930 in H. Doc. 117.

[61] The appropriations in this column are to be made up by transfers from various other appropriations of the Federal Security Agency.

*Comparative statement of the amounts appropriated for the fiscal year 1947, the budget estimates for the fiscal year 1948, and the amounts recommended in the accompanying bill for 1948*—Continued

## TITLE III.—NATIONAL LABOR RELATIONS BOARD

| Object | Appropriations, 1947 [1] | Pending Pay Act supplementals, 1947 (H. Doc. 117) | Total anticipated, 1947 | Budget estimates, 1948 | Recommended by House | Recommended by Senate Committee | Increase (+) or decrease (−), committee bill compared with— | | | |
|---|---|---|---|---|---|---|---|---|---|---|
| | | | | | | | 1947 appropriations | Total anticipated, 1947 | Budget estimates, 1948 | House bill 1948 |
| Salaries | $2,991,000 | $412,400 | $3,403,400 | $6,157,000 | $3,063,100 | $3,750,000 | +$759,000 | +$346,600 | −$2,407,000 | +$686,900 |
| Miscellaneous expenses | 895,000 | ---------- | 895,000 | 1,383,000 | 805,500 | 900,000 | +5,000 | +5,000 | −483,000 | +94,500 |
| Penalty mail costs | 20,500 | ---------- | 20,500 | 24,700 | 18,400 | 24,700 | +4,200 | +4,200 | ---------- | +6,300 |
| Printing and binding | 163,000 | ---------- | 163,000 | 419,300 | 146,700 | 300,000 | +137,000 | +137,000 | −119,300 | +153,300 |
| Total, National Labor Relations Board | 4,069,500 | 412,400 | 4,481,900 | 7,984,000 | 4,033,700 | 4,974,700 | +905,200 | +492,800 | −3,009,300 | +941,000 |

## TITLE IV.—NATIONAL MEDIATION BOARD

| | | | | | | | | | | |
|---|---|---|---|---|---|---|---|---|---|---|
| Salaries and expenses | $316,000 | ---------- | $316,000 | $338,700 | $316,000 | $338,700 | +$22,700 | +$22,700 | ---------- | +$22,700 |
| Penalty-mail costs | 700 | ---------- | 700 | 700 | 700 | 700 | ---------- | ---------- | ---------- | ---------- |
| Arbitration and emergency boards | 110,000 | ---------- | 110,000 | 119,000 | 119,000 | 119,000 | +9,000 | +9,000 | ---------- | ---------- |
| Printing and binding | 3,000 | ---------- | 3,000 | 9,000 | 9,000 | 9,000 | +6,000 | +6,000 | ---------- | ---------- |
| National Railroad Adjustment Board | 299,000 | ---------- | 299,000 | 370,600 | 367,000 | 367,000 | +68,000 | +68,000 | −$3,600 | ---------- |
| Printing and binding | 17,500 | ---------- | 17,500 | 50,000 | 39,000 | 45,000 | +27,500 | +27,500 | −5,000 | +6,000 |
| Total, National Mediation Board | 746,200 | ---------- | 746,200 | 888,000 | 850,700 | 879,400 | +133,200 | +133,200 | −8,600 | +28,700 |

## TITLE V.—RAILROAD RETIREMENT BOARD

| | | | | | | | | | | |
|---|---|---|---|---|---|---|---|---|---|---|
| Salaries | $2,475,000 | ---------- | $2,475,000 | [62] $4,560,000 | $4,560,000 | $4,560,000 | +$2,085,000 | +2,085,000 | ---------- | ---------- |
| Miscellaneous expenses | 531,000 | ---------- | 531,000 | [62] 1,046,000 | 1,046,000 | 1,046,000 | +515,000 | +515,000 | ---------- | ---------- |
| Printing and binding | 30,000 | ---------- | 30,000 | 53,000 | 53,000 | 53,000 | +23,000 | +23,000 | ---------- | ---------- |
| Penalty mail costs | 61,000 | ---------- | 61,000 | 62,000 | 62,000 | 62,000 | +1,000 | +1,000 | ---------- | ---------- |
| Railroad retirement account | 298,233,000 | ---------- | 298,233,000 | [62] 685,072,000 | 685,072,000 | 685,072,000 | +386,839,000 | +386,839,000 | ---------- | ---------- |
| Total, Railroad Retirement Board | 301,330,000 | ---------- | 301,330,000 | [62] 690,793,000 | 690,793,000 | 690,793,000 | +389,463,000 | +389,463,000 | ---------- | ---------- |
| Grand total, all titles | 1,310,821,873 | $8,594,630 | 1,319,416,503 | 1,779,614,039 | 1,684,586,780 | 1,676,198,080 | +365,376,207 | +356,781,577 | −103,415,959 | −8,388,700 |
| Deduct transfers | ---------- | 8,182,230 | 8,182,230 | ---------- | ---------- | ---------- | ---------- | 8,182,230 | ---------- | ---------- |
| Grand total, all titles less transfers | 1,310,821,873 | ---------- | 1,311,234,273 | 1,779,614,039 | 1,684,586,780 | 1,676,198,080 | +365,376,207 | +364,963,807 | −103,415,959 | −8,388,700 |

[62] As amended by revisions contained in H. Doc. 161.

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